### **BNSF Railway Company**

#### Montana Taxation of Railroads Judy Cummings

**December 9, 2011** 





## Legislative History

- Prior to 1997 History of disputes and litigation
  - County / School District Budgets
    - Short falls
    - Uncertainty
- 1997 1998 BNSF and DOR applied the formula on "experimental basis"
- 1999 Legislature codified Railroad Formula (MCA 15-23-205) to provide long term solution

# Predictability and Stability

- Rep. Bob Story sponsored HB 669. At the committee hearing, he explained how the bill would improve tax administration and provide a more stable source of tax revenue for local taxing jurisdictions
- DOR stated, "HB 669 provides stability for both government and taxpayers and predictability regarding the tax base and the taxes paid
- "will bring about predictability, which important from the taxpayers' perspective, as well as from the state perspective and local government's perspective...formula is fair and workable and understandable"



### Objective

- Three objective verifiable variables
  - Income
  - Gross Profit
  - Investment
- All inputs into Formula are based on public (audited) documents or Third Party information
  - R-1 report to the STB
  - STB Capitalization Study

# Stability

- Formula uses 2 and 5 year averages to moderate decreases and increases to value
- Senator Depratu, formula "will also help level out some of the spikes, and make revenue more of a wave...it helps both the railroads and the local governments."

## Flexibility

- Formula contains provision for adjustment for unusual and infrequent material items
- "The department shall take into account extenuating circumstances to adjust the assessed value of railroad property" (MCA 15-23-205 (6))
- "Extraordinary, unusual, or infrequent events that are material in nature and of a character different from the typical or customary business operations, that are not expected to recur frequently and not normally considered in the evaluation of operating results"
- Events such as "writeoffs, writedowns, and changes in accounting methods or practices"



#### Section 306

- Section 306 of the Federal 4-R Act was enacted to ensure states do not unreasonably burden and discriminate against interstate railroads by imposing discriminatory taxes.
- Since enactment of the MT Railroad Formula there have been no property tax disputes under the 4-R Act.
- Formula applies fair increases or decreases to BNSF's value based upon objective changes to BNSF's financial and operating results.

#### Formula Mechanics

- Start with "Base Value" (Prior year system value)
- Base Value x "Value Change Factor"
  - Change Factor is a sum of 3 weighted factors:
    - 50% Income (Change in Earnings/Cap Rate)
    - 25% Gross Profit Change Factor
    - 25% Investment (Year over Year Change)
  - Base Value x Value Change Factor = Current Value

#### Formula Mechanics

- Current Year Value x MT Allocation = MT Taxable Value
- Allocation Factor is the average of 5 ratios:
  - MT/System Track Miles
  - MT/System Revenue Ton Miles
  - MT/System Investment
  - MT/System Operating Revenue
  - MT/System Car and Locomotive Miles



#### R Factor

- MCA 15-6-145
- Calculation is required under 4-R Act
- Rate reflects average composite rate applied to all commercial property in the state

